Item 9



Although a formal committee of the city council, the Health & Wellbeing Board has a remit which includes matters relating to the Clinical Commissioning Group (CCG), the Local Safeguarding Board for Children and Adults as well as Healthwatch. Papers come from a variety of sources. The format for Health & Wellbeing Board papers is consequently different from papers submitted to the city council for exclusive city council business.

#### 1. Pharmaceutical Needs Assessment 2017/18

- 1.1. The contents of this paper can be shared with the general public.
- 1.2 This paper is for the Health & Wellbeing Board meeting on the 13<sup>th</sup> June 2017.
- 1.3 Nicola Rosenberg, Public Health Consultant Nicola.rosenberg@brighton-hove.gov.uk 01273 - 6558

# 2. Summary

2.1 The Health and Wellbeing Board (HWB) has a statutory responsibility to publish a revised Pharmaceutical Needs Assessment (PNA) every three years. The next Brighton & Hove PNA is due to be published in April 2018. In addition, as part of this process neighbouring Health and Wellbeing Boards are consulted on each other's Pharmaceutical Needs Assessment. The Health and Wellbeing Board is being asked to note the process for the Pharmaceutical Needs Assessment in Brighton and Hove and Brighton and Hove's response to East Sussex's PNA consultation. The closing date for the East Sussex submissions for consultation was 1st June 2017.

# 3. Decisions, recommendations and any options

- 3.1 That the Board That the Board notes the process for the Pharmaceutical Needs Assessment due to be published by April 2018
- 3.2 That the Board notes the response to the East Sussex's PNA consultation

## 4. Relevant information

- 4.1 The Pharmaceutical Needs Assessment (PNA) is a comprehensive statement of the need for pharmaceutical services of the population in its local authority area. The National Health Service (Pharmaceutical and Local Pharmaceutical Services) Regulations 2013 ("the Regulations") set out the legislative basis and requirements of the Health and Wellbeing Board for developing and updating the PNA as well as the responsibility of NHS England in relation to "market entry".
- 4.2 The provision of NHS Pharmaceutical Services is a controlled market. If someone (a pharmacist, a dispenser of appliances, or in some circumstances and normally in rural areas, a GP) wants to provide NHS pharmaceutical services, they are required to apply to NHS England to be included on a pharmaceutical list. Since April 2013 pharmaceutical lists are compiled and held by NHS England. This is commonly known as the NHS "market entry" system
- 4.3 Under the Regulations, applications for inclusion on a pharmaceutical list must prove that they are able to meet a pharmaceutical need as set out in the relevant PNA. There are two exceptions, one for services provided by distance selling (e.g. internet pharmacies), and the second is an application for needs not foreseen in the PNA.
- 4.4 NHS England will use the PNA when making decisions on applications. Such decisions are appealable and decisions made on appeal can be challenged through the courts.
- 4.5 NHS England must maintain up to date lists of persons within an area offering a pharmaceutical service. NHS England must consult, giving 45 days for a response, the relevant Health and Wellbeing Board (HWB) when an application for a new pharmacy or change to an existing pharmacy is received within 2km of the area served by a Health and Wellbeing Board. A new regulation also requires a written response by the HWB to NHS England about whether they feel there would be a gap in provision if two or more pharmacies apply to consolidate onto one site.
- 4.6 The Regulations set out the minimum information which must be included in the PNA, matters that must be considered when making the assessment and the process to be followed (including a statutory 60 day consultation period). HWBs through the PNA are required to conduct a public consultation and to consult with all neighbouring HWBs regarding the content of the PNA.
- 4.7 HWBs are required to publish a revised PNA every three years. HWBs are required to publish a revised assessment as soon as is reasonably



practical after identifying significant changes to the availability of pharmaceutical services since the publication of its PNA unless it is satisfied that making a revised assessment would be a disproportionate response to those changes whereby a supplementary statement could be published. In addition the Health and Wellbeing Board is required to maintain an up to date map of provision of NHS Pharmaceutical Services. In March 2015 the HWB delegated powers to the Director of Public Health to approve on its behalf any changes to local pharmacy provision sent to Brighton and Hove City Council by NHS England, in the form of a Supplementary Statement.

- 4.8 The Health and Wellbeing Board published its first PNA for Brighton and Hove in March 2015. A copy of the PNA can be found on the Brighton and Hove Connected website at http://www.bhconnected.org.uk/content/needs-assessments
- 4.9 In November 2015 the Director of Public Health approved the PNA Steering Group's recommendation and published a Supplementary Statement which states that a revised PNA was not required at that point (and would be a disproportionate response). A copy of the Supplementary Statement is available at: http://www.bhconnected.org.uk/content/needs-assessments
- 4.10 It is expected that a supplementary statement will be published in July 2017 following the planned closure of a pharmacy. It will also include any other changes including the opening of a new pharmacy and changes in ownership and opening hours of pharmacies across the city.
- 4.11 The HWB has previously instructed the Director of Public Health to produce a draft PNA for approval by the HWB by 1st April 2018. A PNA steering group oversees this process. The steering group is chaired by a Consultant in Public Health. Membership of the group includes representatives of BHCC Public Health Directorate, East Sussex Local Pharmaceutical Committee, NHS England, Brighton and Hove Clinical Commissioning Group and Healthwatch.
- 4.12 The aim of this PNA process in Brighton and Hove will be to identify the pharmaceutical needs of the local population by mapping current pharmaceutical services, identifying any gaps/unmet needs and in consultation with stakeholders making recommendations for future developments. It also aims to support efforts to reduce health inequalities and improve the health and wellbeing of local people.
- 4.13 The objectives of this PNA process will be to:



- 4.13.1 Compile a list of community pharmacies and the services currently commissioned and provided. These include: dispensing; electronic prescription service and electronic repeat dispensing service; medicines use reviews; new medicines service; advice on sexual health and Chlamydia screening; emergency hormonal contraception; stop smoking service; flu vaccination; support for drug users including needle exchange and supervised consumption of prescribed medicines; and healthy living pharmacies.
  - List other services available in neighbouring HWB areas that might affect the need for services in Brighton & Hove.
  - Examine the demographics of the local population and their public health needs in relation to current and future pharmaceutical service provision, including equalities groups.
  - Identify service gaps that could be met by providing new pharmacy services or through more access to existing pharmacies.
  - Produce maps relating to Brighton & Hove pharmaceutical service e.g. location of pharmacies, travel/walking times, opening hours, provision of locally commissioned services.
  - Consider how pharmaceutical needs will be addressed in new models of care such as the Sussex and East Surrey Sustainability and Transformation Partnership, Caring Together and Clusters of GP Practices.
  - Consult and engage with stakeholders, patients and the public throughout the process so that their opinions inform the PNA document.
  - To facilitate a two month public consultation period after completion of assessment and before HWB board sign off and publication.
- 4.14 A draft PNA will be circulated to the HWB as part of the statutory consultation. A final version will be presented to the HWB for approval by 1 April 2018. The completion of the PNA is expected to adhere to the following timeline:

Key steps	Complete	June	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr
Engagement -Health & care Engagement Meeting attendance												
PPG Network meeting attendance												
Engagement with stakeholders												
Public survey												
Pharmacy survey												



GP survey						
Care Home Survey						
Data collection: PH Team,						
CCG, NHS England						
Compilation of health						
profile, demography and						
maps						
Analysis of survey results						
Identify and prioritise gaps						
in current service						
provision against the						
identified needs and						
priorities						
First draft of PNA						
Formal public consultation						
on draft PNA						
Analysis and preparation						
of consultation responses						
Amend PNA in light of						
consultation						
Consultation changes						
signed off by Steering						
group						
Final PNA report						
submitted to HWB for						
approval						
PNA published						

- 4.15 The Brighton & Hove HWB response to the East Sussex County Council (ESCC) consultation question for neighbouring Health and Wellbeing Boards 'What do you think about our assessment of the needs of the population of East Sussex for pharmacy services?' is as follows:
- 4.15.1. The ESCC PNA provides a comprehensive assessment of the needs of the population of East Sussex for pharmacy services. It includes all the important issues relating to pharmacy services, including maps of the provision of pharmacy services. Of particular interest to Brighton & Hove is the cross-boundary flow of patients from East Sussex to Brighton & Hove that may occur in the Newhaven and Peacehaven areas, as well as in the southern part of Lewes. It is noted that several hundred housing units are due to be built in the Newhaven and Peacehaven area by 2030, which may have some bearing for Brighton & Hove pharmacy services in future PNAs.
- 4.15.2. Brighton & Hove CCG is running the NHS National Urgent Medicine Supply Advanced Service (NUMSAS), which provides referral by NHS 111 for access to urgent medication out of hours. The aim is to reduce demand on the rest of the urgent care system; resolve problems leading to patients running out of their medicines and increase patients' awareness of electronic repeat dispensing. As this



service is not currently available in East Sussex, there are instances of neighbouring East Sussex patients being referred to Brighton & Hove pharmacies out of hours for urgent medicines. This current impact on Brighton & Hove pharmacy services is not mentioned in the PNA. The recommendation to introduce NUMSAS to East Sussex is welcomed.

4.15.3. The Brighton & Hove Wellbeing Board agrees with the conclusions and recommendations made in ESCC PNA.

### Community engagement and consultation

- 4.16 Community engagement is an important part of the PNA process. An online and hard copy survey will be used to gather information from the public on their experiences of using community pharmacies and to identify any gaps in service provision. To assist with this process the PNA survey has been promoted at the Health and Council Engagement Organisations' meeting and Brighton & Hove Patient Participation Groups' network meeting. The Communities and Equalities team has also been advising on how to make the survey accessible to community groups.
- 4.17 Online surveys will also be used to engage community pharmacies, GPs and care homes and collate their views on local pharmaceutical service provision.
- 4.18 A statutory 60 day period of formal consultation on the draft PNA report will take place between October and December 2017. This will engage with the public, the Local Pharmaceutical Committee, the Local Medical Committee, pharmaceutical service providers, Healthwatch and other patient, consumer and community groups, NHS Trusts and Foundation Trusts in Brighton & Hove; NHS England and neighbouring Health & Wellbeing Boards in East and West Sussex

#### Conclusion

- 4.19 The HWB is required to refresh the PNA every three years. The last PNA report was published in 2015.
- 4.20 The implementation programme for the 2018 PNA follows the same methodology that was successfully used for the 2015 PNA, and it is recommended that the implementation plan is noted.
- 4.21 East Sussex County Council has published its updated PNA for formal consultation as required by the Regulations. It is recommended that the HWB notes the response to this consultation.



#### 5. Important considerations and implications

Legal

5.1 The statutory requirement for the HWB to publish a PNA is set out in this paper. The proposals set out in this paper are consistent with ensuring that the HWB is in a position to discharge its duties.

Lawyer Consulted:

Elizabeth Culbert Date: 5<sup>th</sup> June

Date: 01/06/17

2017

Finance

5.2 The cost of producing the PNA including public involvement and consultation will be met by the ring-fenced Public Health Grant. There is £5000 budget allocated for the PNA in the Public Health Business Plan for 2017/18.

Finance Officer Consulted: David Ellis

Equalities

5.3 The PNA will have regard to the Equality Act 2010. Findings from equalities groups will be considered as part of the public survey engagement work. No separate formal EIA is being undertaken as equalities will be considered as part of the PNA itself.

Sustainability

5.4 Sustainability implications are not known at this stage of the PNA process

Health, social care, children's services and public health:

5.5 Publication of a PNA is a statutory requirement for the Brighton and Hove Health and Wellbeing Board. Part of the statutory requirement is consultation with neighbouring Health and Wellbeing Boards. The specified option detailed in this paper was approved, as an efficient and effective method to fulfil these duties for the previous PNA, by the HWB on 5th February 2014.

#### Supporting documents and information: 6.

6.1 None

